

MINUTES OF COUNCIL STUDY MEETING – APRIL 11, 2017

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THE WEST VALLEY CITY COUNCIL MET IN STUDY SESSION ON TUESDAY, APRIL 11, 2017, AT 4:30 P.M. IN THE MULTI-PURPOSE ROOM, WEST VALLEY CITY HALL, 3600 CONSTITUTION BOULEVARD, WEST VALLEY CITY, UTAH. THE MEETING WAS CALLED TO ORDER AND CONDUCTED BY MAYOR BIGELOW.

THE FOLLOWING MEMBERS WERE PRESENT:

Ron Bigelow, Mayor
Lars Nordfelt, Councilmember At-Large
Don Christensen, Councilmember At-Large
Tom Huynh, Councilmember District 1
Steve Buhler, Councilmember District 2
Karen Lang, Councilmember District 3
Steve Vincent, Councilmember District 4

STAFF PRESENT:

Wayne Pyle, City Manager
Nichole Camac, City Recorder

Paul Isaac, Assistant City Manager/ HR Director
Steve Pastorik, Acting CED Director
Eric Bunderson, City Attorney
Lee Russo, Police Chief
John Evans, Fire Chief
Jim Welch, Finance Director
Layne Morris, CPD Director
Russell Willardson, Public Works Director
Jason Erekson, Acting Parks and Recreation Director
Craig Thomas, Acting Strategic Communications Director
Jake Arslanian, Public Works Department

APPROVAL OF MINUTES OF STUDY MEETING HELD APRIL 4, 2017

The Council considered the Minutes of the Study Meeting held April 4, 2017. There were no changes, corrections or deletions.

Councilmember Vincent moved to approve the Minutes of the Study Meeting held April 4, 2017. Councilmember Christensen seconded the motion.

A voice vote was taken and all members voted in favor of the motion.

REVIEW AGENDA FOR REGULAR COUNCIL MEETING AND SPECIAL MUNICIPAL BUILDING AUTHORITY MEETING OF APRIL 11, 2017

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Upon inquiry by Mayor Bigelow, members of the Council had no further questions or concerns regarding items listed on the Agenda for the Regular Meeting and Special Municipal Building Authority Meeting scheduled later this night.

ORDINANCE NO. 17-16: ENACT SECTION 22-7-121 OF THE WEST VALLEY CITY MUNICIPAL CODE TO PROHIBIT CERTAIN CONDUCT NEAR HIGH VOLUME ROADWAYS

Wayne Pyle, City Manager, discussed the City’s goals and objectives with the proposed ordinance. Brandon Hill, City Attorney, further discussed proposed Ordinance 17-16 that would enact Section 22-7-121 of the West Valley City Municipal Code to prohibit certain conduct near high volume roadways.

Written documentation previously provided to the City Council included Information as follows:

The proposed ordinance enacts Section 22-7-121 of the West Valley City Municipal Code. The ordinance would prohibit exchanges of money or property between individuals in motor vehicles and others on or within 10 feet of a “High Volume Roadway”. For the purpose of this Section, “High Volume Roadway” means 3300/3500 South, 2700 West, 5600 West, and Redwood Road.

Traffic accidents have increased by 33% in the City over the last two years. Based on extensive data collected by the Police Department, City staff has determined that the High Volume Roadways as defined above account for nearly half of accidents within the City, despite their relatively small share of the total roadway miles within the City.

This data is in accordance with UDOT data suggesting that major arterial streets such as the High Volume Roadways have both the highest accident rate and the most severe collisions of any street type. Extensive research indicates that a primary cause of motor vehicle accidents is an “information dense” environment that includes frequent stopping and starting of vehicles, auto-pedestrian interactions, and unpredictable traffic patterns.

These concerns are particularly pressing in relation to auto-pedestrian accident rates. There have been 213 auto-pedestrian collisions in the City in the last three years and 132 pedestrian deaths as a result of collisions in the Salt Lake City metropolitan area between 2003 and 2012. Major arterials such as the High Volume Roadways account for a disproportionate share of auto-pedestrian accidents and fatalities both in Utah and across the nation.

Council and Staff discussed on-ramps and off-ramps for freeways and highways in the City and potentially adding certain problem locations to this ordinance in the future.

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Councilmember Buhler asked how compliance will be achieved. Brandon indicated that education will occur first by officers out on the street with warning citations. Councilmember Buhler asked who receives the violation. Brandon replied that both parties would be in violation and will receive a ticket. Councilmember Christensen stated that this could move the issues elsewhere in the City. Brandon replied that it could but added that there will be an ongoing evaluation and more streets with significant accidents caused by this activity can be added to the ordinance in the future. Staff and Council discussed speed on these streets. Brandon discussed goals, safety of pedestrians and citizens, and the position of the City from a defensible position regarding the proposed ordinance. Wayne stated that the distance in the right of way may change before the Council votes next week. Staff and the Council discussed this issue further and debated what the correct distance might be.

Upon inquiry, there were no further questions or concerns expressed by members of the City Council.

The City Council will consider proposed ordinance No. 17-16 at the Regular Council Meeting scheduled April 18, 2017, at 6:30 P.M.

RESOLUTION 17-53: AUTHORIZE THE CITY TO ENTER INTO A DEVELOPMENT AGREEMENT FOR APPROXIMATELY 1.94 ACRES OF PROPERTY LOCATED AT 2846 WEST LEHMAN AVENUE AND APPROVING CERTAIN SPECIFICATIONS RELATED THERETO

Steve Pastorik, CED Department, discussed proposed resolution 17-53 that would authorize the City to enter into a Development Agreement for approximately 1.94 Acres of property located at 2846 West Lehman Avenue and approving certain specifications related thereto.

Written documentation previously provided to the City Council included Information as follows:

This resolution authorizes a development agreement between the City, the RDA, and the MBA to establish standards for a parking structure and associated commercial space at 2846 West Lehman Avenue.

The proposed parking structure falls within the City Center (CC) Zone. The CC Zone includes a provision that allows the requirements within the Zone to be superseded by a development agreement. The purpose of this provision was to allow design flexibility for uses that met the purpose of the Zone. At the time the CC Zone was drafted, staff fully anticipated utilizing this development agreement provision for most projects. The proposed parking structure meets the purposes outlined in the CC Zone; therefore, staff and the Planning Commission recommend certain exceptions (outlined in Exhibit B of the agreement) be granted.

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Karen Lang asked if there will be an alley between the parking structure and the existing building. Steve replied yes and indicated that there will be landscaping but no public access will be provided. Councilmember Lang stated that she would have liked to see some type of art or mural located between the buildings instead. Steve stated that this is a very long, narrow stretch and added that from a safety and security standpoint, it was determined a fenced off alley would be a better option. The Council discussed the architecture and overall design of Fairbourne Station and additional uniformity that they would like to see. The Council discussed not being able to see the parking structure and having it blend in with the neighborhood. They discussed the number of retail units. The Council also discussed the alley, garbage accumulation, etc.

Steve indicated that the property is owned by UTA and the City has a 50 year lease with an option for an additional 50 year lease after the initial lease is complete. The Building Authority will be building the actual structure using bond financing. The Authority will then lease the building to the City and the Redevelopment Agency. Councilmember Christensen asked if UTA will have designated parking stalls in the parking structure. Steve replied yes and indicated that UTA will have 200 stalls.

Upon inquiry, there were no further questions or concerns expressed by members of the City Council.

The City Council will consider proposed Resolution No. 17-53 at the Regular Council Meeting scheduled April 18, 2017, at 6:30 P.M.

RESOLUTION 17-54: AWARD A CONTRACT TO MORGAN INDUSTRIES FOR THE CITY PARK PARKING LOT RECONSTRUCTION PROJECT

Wayne Pyle, City Manager, discussed proposed resolution 17-54 that would award a contract to Morgan Industries for the City Park Parking Lot Reconstruction Project.

Written documentation previously provided to the City Council included Information as follows:

Bids were opened for the project on April 4, 2017. A total of four (4) bids were received. The lowest responsible bidder was Morgan Industries.

The pavement at the City Park parking lot has deteriorated and is in need of replacement. This project will reconstruct and regrade the parking lot to improve drainage which will help prolong the life of the new pavement to be installed as part of this project. The contractor will be required to perform the work in phases that will allow for use of half of the parking areas at a time for use by the public. The contract time given to the contractor is 75 days, which has completion occurring mid-July.

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Morgan Industries was the lowest responsible bidder. It is recommended that the project be awarded to Morgan Industries

Councilmember Lang asked if there will be any surprise costs or issues. Mr. Pyle replied no. Councilmember Buhler questioned if England used a different type of asphalt for their bid to be so much higher. Russ Willardson replied no. Councilmember Huynh asked if carports can be installed for animal control vehicles as part of this project. Wayne replied no and added that this has already been bid out.

Upon inquiry, there were no further questions or concerns expressed by members of the City Council.

The City Council will consider proposed Resolution No. 17-54 at the Regular Council Meeting scheduled April 18, 2017, at 6:30 P.M.

RESOLUTION 17-55: APPROVE A LIMITED POLE CONTRACT AGREEMENT BETWEEN WEST VALLEY CITY AND PACIFICORP, AN OREGON CORPORATION DBA ROCKY MOUNTAIN POWER, TO ALLOW WEST VALLEY CITY TO ATTACH EQUIPMENT TO THEIR POLES LOCATED WITHIN SALT LAKE COUNTY

Lee Russo, Police Chief, discussed proposed resolution 17-55 that would approve a Limited Pole Contract Agreement between West Valley City and PacifiCorp, an Oregon Corporation DBA Rocky Mountain Power, to allow West Valley City to attach equipment to their poles located within Salt Lake County.

Written documentation previously provided to the City Council included Information as follows:

PACIFICORP agrees to allow West Valley City to attach surveillance cameras to power distribution poles, owned and maintained by PACIFICORP. West Valley City agrees to indemnify PACIFICORP of any liability arising from West Valley City's use of PACIFICORP property.

The West Valley City Police Department intends to utilize surveillance equipment to monitor public areas of West Valley City. Surveillance of areas open to the public can provide West Valley City Police department with the intelligence needed to identify and prosecute individuals committing serious crimes within West Valley City.

Upon inquiry, there were no further questions or concerns expressed by members of the City Council.

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The City Council will consider proposed Resolution No. 17-55 at the Regular Council Meeting scheduled April 18, 2017, at 6:30 P.M.

CONSENT AGENDA SCHEDULED FOR APRIL 18, 2017

A. RESOLUTION 17-56, RATIFY THE CITY MANAGER'S APPOINTMENT OF BARBARA FIELDS TO THE PROFESSIONAL STANDARDS REVIEW BOARD FOR A TERM COMMENCING APRIL 18, 2017 AND ENDING JULY 1, 2019

Mayor Bigelow discussed proposed Resolution No. 17-56 that would ratify the City Manager's appointment of Barbara Fields to the Professional Standards Review Board for a Term Commencing April 18, 2017 and Ending July 1, 2019.

Written information previously provided to the City Council included the following:

This resolution appoints Barbara Fields as a member of the Professional Standards Review Board for a two year term commencing on April 18, 2017 and ending on July 1, 2019.

The Professional Standards Review Board reviews all allegations of police misconduct from a citizen's perspective and makes various recommendations to the Police Chief regarding these incidents.

Upon inquiry, there were no further questions or concerns expressed by members of the City Council.

The City Council will consider proposed Resolution No. 17-56 at the Regular Council Meeting scheduled April 18, 2017, at 6:30 P.M.

COMMUNICATIONS

A. STRATEGIC PLAN PRESENTATION- POLICE DEPARTMENT

Chief Russo presented a PowerPoint presentation summarized as follows:

- 2016 Accomplishments
 - o CALEA on-site assessment- October 2016
 - *"...the agency has been energized with a strong vision and purpose to enter and successfully bring accreditation to this organization. There was considerable enthusiasm throughout the agency for the process to become accredited, and the agency advises it is their intent to build on this enthusiasm to progress to Advanced Accreditation in the next cycle.... In summary, the agency enjoys a strong level of support from their elected leadership, a seeming unparalleled exemplary working*

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relationship with their local media, and an equally strong relationship and support from their service community. The assessment team was repeatedly exposed to the continuous theme of the strong vision and leadership that Chief Russo has implemented since his arrival three years ago. The West Valley City Police Department truly embraces their accreditation efforts as the next step in furthering their mission to work in partnership with their community, to enhance the quality of life in West Valley City.”

- Hired and trained 37 new police officers.
 - Managed additional staffing impacts relating to officers in training, which compounded staff shortages:
 - POST – officers in academy ranged from a high of 12 to a low of 8.
 - Field Training – OIT ranged from a high of 18 to a low of 6.
 - Available for duty has ranged from a high of 132.5 to a low of 125.5 (operating at 64% to 60% of authorized strength).
- Implemented Daily Call Response Time Summary Report
 - Categorized by severity code
 - Responses in excess of 30-minutes automatically highlighted
- Transferred 1 full-time detective to CRU to implement a Department-wide Crisis Intervention Team training program.
- Top Four Priorities
 - Priority Item #1 – Visibility & Measurability
 - Performance Management, Awareness & Accountability
 - Understand reality; not relying on perceptions.
 - Developed real-time online performance tracking tool linked to the Department's RMS that is now available to supervisory and command personnel.
 - Supervisors are required to meet monthly with assigned to personnel to review performance and follow up on expectations and goals.
 - Established a new Patrol monthly report that details all relevant enforcement efforts, field projects/problems worked and significant achievements.
 - Supervisors accountable for the performance and productivity of their staff as well as addressing identified community problems.
 - Intelligence feedback loop and continual assessment of efforts.

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- Priority Item #2 – Organizational Stability & Focused Service Enhancements
 - Personnel/Human Resource:
 - Achieve full staffing and continue training and development of new staff.
 - Develop new leadership development course for all PD supervisory and management staff.
 - Focus on identifying and responding to retention needs.
 - Focused Service Outreach:
 - Business Patrol Initiative – 4 new police patrol beats focusing on commercial and retail corridors of WVC (6 new police officers @ \$630K)
 - Community Service Officers (non-sworn) focusing on community level concerns – ie. parking, abandoned vehicles, property damage accidents, etc. (## new staff @ \$370K)
 - Crime Reduction & improved response to the specific concerns of the City’s business and retail community.
 - Add 4 new focused policing beats for new Business Patrol Initiative:
 - BPI Area #1 – Redwood Road (3100S to 4100 S)
 - BPI Area #2 – 3500S Corridor (Redwood Road to Bangerter Hwy.)
 - BPI Area #3 – 3500S Corridor (Bangerter Hwy to 5600W)
 - BPI Area #4 – 5600W (2400S to 4100S)
 - (6 new officers requested @ \$630K)
 - Relieving the service response of the current patrol force to the identified commercial/retail zones will allow existing beat officers to increase patrol time and service effort spent in residential communities.
 - RAND Corporation study – Center on Quality Policing
 - *Hidden in Plain Sight* (Heaton, 2010): “Increases in the size of the police force are associated with statistically significant reductions in violent and property crimes...”
 - Discussed proposed business patrol beats
- Priority Item #3 – Visibility & Measurability
 - Crime Reduction
 - Focused service outreaches
 - Business Patrol Initiative

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- Community Service Officer Initiative
- Accident Reduction & Traffic Safety
 - November 2016 re-staffing of Traffic Unit
 - 1 Sergeant & 7 officers assigned to the Traffic Unit
 - Focus is directed on targeting those offenses that have been most frequently identified as contributing factors in accidents.
 - An analysis of accidents occurring in the city over the past 10-years has been completed to identify target locations and contributing violations.
 - Primarily target locations have been identified as persistent accidents locations as well as school zones.
 - Traffic unit will also work closely with CRU to address specific community traffic and parking complaints.
- Priority Item#4 – Officer Safety & Officer-Involved Vehicle Accident Reduction
 - Below 100 Officer Safety Program
 - National program designed to raise officer safety and reduce law enforcement deaths to a number below 100 occurrences.
 - Focuses on issues and behaviors of safety that officers can control:
 - Ballistic Vest
 - Defensive driving
 - Speed reduction
 - Seatbelt usage
 - Arrive safe and do good...
 - Situational Awareness
 - Complacency kills...

Councilmember Buhler asked if the number of accidents increasing over the past 7 years will be addressed moving forward. Chief Russo replied that this will be addressed and indicated that the department is mapping where these issues are occurring and traffic units are increasing focus on these areas to prevent accidents. Councilmember Lang asked if officers should use cell phones while driving. Chief Russo replied no. He indicated that there is an exception for the use of computers but cell phone use is not allowed.

B. COUNCIL UPDATE

Mayor Bigelow referenced a Memorandum previously received from the City Manager that outlined upcoming meetings and events.

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Members of the City Council had no further questions regarding the Council Update.

NEW BUSINESS

A. POTENTIAL FUTURE AGENDA ITEMS

Wayne Pyle stated that there is a business appreciation night at the Maverik Center for local business support on the Homeless Shelter Site issue scheduled April 19, 2017. He indicated that an RSVP is needed by Wednesday, April 12, 2017.

B. COUNCIL REPORTS

COUNCILMEMBER CHRISTENSEN- ULCT CONFERENCE

Councilmember Christensen stated that he attended the ULCT conference and will pass on information to City staff. He indicated that he found conversations regarding County and State regulations overriding Municipal laws and authority interesting.

MAYOR BIGELOW- ULCT CONFERENCE AND HOMELESSNESS

Mayor Bigelow indicated that he spoke with many people regarding the homeless issue at the ULCT conference and felt he had a lot of beneficial and positive conversations. Councilmember Christensen stated that he spoke with the Mayor of Draper and found that conversation interesting as well.

C. REVIEW AGENDA FOR SPECIAL REDEVELOPMENT AGENCY AND SPECIAL MUNICIPAL BUILDING AUTHORITY MEETING SCHEDULED FOR APRIL 18, 2017

Mayor Bigelow indicated that both resolutions scheduled on these agendas are the same as item 6.A. discussed earlier in the agenda today. The Council had no further questions or concerns.

MOTION FOR EXECUTIVE SESSION

Councilmember Christensen moved to adjourn and reconvene in an Executive Session for discussion of pending litigation. Councilmember Lang seconded the motion.

A voice vote was taken and all members voted in favor of the motion.

THERE BEING NO FURTHER BUSINESS OF THE WEST VALLEY COUNCIL THE STUDY MEETING OF TUESDAY APRIL 18, 2017 WAS ADJOURNED AT 5:55 P.M. BY MAYOR BIGELOW.

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I hereby certify the foregoing to be a true, accurate and complete record of the proceedings of the Study Meeting of the West Valley City Council held Tuesday, April 11, 2017.



Nichole Camac
City Recorder

THE WEST VALLEY CITY COUNCIL RECONVENED IN EXECUTIVE SESSION ON TUESDAY, APRIL 11, 2017, AT 6:01 P.M., IN THE MULTI-PURPOSE ROOM, WEST VALLEY CITY HALL, 3600 CONSTITUTION BOULEVARD, WEST VALLEY CITY, UTAH. THE MEETING WAS CALLED TO ORDER BY MAYOR BIGELOW.

THE FOLLOWING MEMBERS WERE PRESENT:

Ron Bigelow, Mayor

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Lars Nordfelt, Councilmember At-Large
Don Christensen, Councilmember At-Large
Tom Huynh, Councilmember District 1
Steve Buhler, Councilmember District 2
Karen Lang, Councilmember District 3
Steve Vincent, Councilmember District 4

STAFF PRESENT:

Wayne Pyle, City Manager
Nichole Camac, City Recorder
Paul Isaac, Assistant City Manager/ HR Director
Eric Bunderson, City Attorney

The City Council met in Executive Session and discussed pending litigation.

THERE BEING NO FURTHER BUSINESS OF THE WEST VALLEY CITY COUNCIL, THE EXECUTIVE SESSION OF APRIL 11, 2017 WAS ADJOURNED AT 6:13 P.M. BY MAYOR BIGELOW.



Nichole Camac – City Recorder